U.S. DEPARTMENT OF TRANSPORTATION FEDERAL AVIATION ADMINISTRATION

5100.39

6/16/93

SUBJ: AIRPORT CAPITAL IMPROVEMENT PLAN

- 1. PURPOSE. This Order prescribes the development of a Regional Airport Capital Improvement Plan (ACIP) for the planning, development and execution of an orderly, systematic approach to the application of Airport Improvement Program (AIP) grant funds to necessary airport planning and development under a 5-year program. It provides broad guidelines to allow the different airport organizational structures flexibility in its implementation. A flow diagram relating the National Plan of Integrated Airports System (NPIAS), ACIP and AIP is included as Appendix 1.
- **2. DISTRIBUTION.** This Order is distributed to all addressees of the **ZRP-510** special distribution list and to **all** Airports District Offices/Airports Field Offices
- 3. BACKGROUND. The AIP, which provides Federal funds for planning and development at the nation's public use airports, is a major source of revenue for airport planning and capital development nationwide. In awarding AIP funds to sponsors, the FAA has always emphasized use on the highest priority projects. In the past, the prioritizing of projects has been done at the regional/district office level. Headquarters has distributed AIP funds to the regions based on this regional prioritization and on historical trends in the regions' use of funds. With the extensive demands for funds, FAA must distribute funds to the regions in a way that ensures that, nationally, the highest priority projects are being funded. The ACIP is intended to help accomplish this objective. It is a needs-based **five**year plan of funding for airport planning and development projects. The **ACIP** should be formulated by the FAA in cooperation with states, planning agencies and airport sponsors. The projects in the ACIP will respond to FAA's emphasis on capacity enhancement, safety and security requirements, and noise and other environmental concerns. The distribution of AIP discretionary funds will be based on this plan. In addition, it will provide documented support for responses to

subjective pressures, such as historical **trends**, **for the** distribution of Federal funds to **lower priority** projects.

4. **DEFINITIONS.**

- **a. Airport** Capital **Improvement Plan** (**ACIP**) a continual systematic approach to planning and scheduling Federal funding for **needed airport** planning and development, over a given S-year period, using a needs-based priority system. The **ACIP** consists of a list of airport planning and development items expected to be accomplished within a realistic timeframe with anticipated available **AIP** funds.
- **b.** Airports District Office/Airports Field Office (ADO/AFO) wherever the term ADO appears, it means an ADO or an AFO, or in the case of regions without district or field offices, the office within the region that has the responsibilities for performing the traditional role of an ADO/AFO.
- **c. ADO/Local Ranking -** a **ranking** of airport planning and development work items according to their importance reflective of ADO **planning**, with sponsor&ate/system planning agency input.
- **d. Regional** Ranking an aggregate ranking of all ADO work items in the region according to their importance from a regional planning concept.
- **e. National Priority -** a numerical, computergenerated system for prioritizing work items in accordance with annual agency goals. The NPIAS/CIP data elements will be used to automatically calculate the work item priority.
- f. Year 1 of the ACIP the current AIP fiscal year.
- **g.** National Plan of Integrated Airport Systems (NPIAS) a listing of all AIP eligible planning and development needs of the nation's public use airports without regard for priority or funding availability.

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- **h.** NPIAS/CIP the computer software program that contains the database of NPIAS and ACIP information.
- i. Passenger Facility Charge (PFC) a \$1, \$2 or \$3 fee that a public agency may be authorized to impose at a commercial service airport that it controls.

5. PRINCIPLES.

- a. General The development of an **ACIP** will help to ensure that the FAA manages the grants-in-aid program on the basis of national system needs. It should be consistent with the following goals:
- (1) develop orderly and realistic plans of development at the nation's system of airports, yet remain flexible to meet changing needs;
- (2) improve consistency in **the** nationwide **distribution** of discretionary funds;
- (3) provide stronger oversight in assuring that AIP goals are met; and
- **(4)** provide a basis for earlier **announcements** of programming levels of discretionary funds and, hence, provide more lead time for project development

b. AIP Goals.

- (1) Provide AIP grant funds to assist airport sponsors in:
- (a) assuring safe operations (Part 139) and satisfying security requirements (Part 107).
- **(b)** preserving the existing airport system in order to assure reliable and efficient use of existing capacity.
- **(c)** assuring that standards prescribed by the Administrator are met.
- (d) adding capacity where it is needed with full consideration given to environment& consequences.
- **(e)** improving environmental compatibility of airports.
- (2) Provide AIP grant funds to support priority planning by airport sponsors, states and system planning agencies.
- **c.** Joint planning efforts **of State Aviation agencies,** airport sponsors and **FAA officials.** It is the intent of the **ACIP** process to allow for a cooperative effort for the systematic improvement of the nation's public-use airports and to encourage joint efforts in the effective planning and phasing of such improvement. Input **from** state officials and airport sponsors should be considered in the final selection of projects.

d. Relationship between the sponsor's preapplication and the ACIP. It is the intent of the ACIP process to encourage sponsors to submit one annual Reapplication for Federal Assistance (SF 424, etc.) that includes all work items in the sponsor's ACIP.

- **6. ACIP PROCESS.** (Flow Diagram is included as Appendix **2.**)
- **STEP 1: APP-1** requests submission of regional **ACIPs** (this is formerly referred to as the annual call for the program). This request will include deadlines for submission and guidance to the **regions** on funding limitations and inclusion of unfunded work items in the **regional** submission.
- STEP **2:** ADO communicates with sponsors and States requesting that they develop/update **ACIPs** for individual airports. This communication should take place early in the fiscal year prior to the **first** of the five fiscal years for which the **ACIP** is being requested. (See Appendix 3 for a suggested format for a written request)
- STEP 3: States and sponsors send their ACIPs (based upon master/system plans, joint planning conferences, 5010 data, airport layout plans, safety/Part 139 inspection results, terminal area forecasts, pavement condition surveys and pavement trend analyses, PFC applications, existing NPIAS/CIP data, meetings with the ADOs, etc.) to the ADO for consideration. State/sponsor ACIPs shall include a detailed list of work to be accomplished during each year of the 5year period, assuming availability of both Federal and local matching funds for all proposed eligible work. AIP funding should show both forecast entitlements, where appropriate, and planned discretionary. Such lists should. also contain any work for which PFC funds will be used. A review of local funds that will be used for work that will not be funded with AIP funds may be necessary to support the sponsor's priorities for development.
- **STEP 4: ADO** reviews sponsor's **ACIP** for eligibility, cost reasonableness, justification and sponsor's priority in accordance with FAA Order **5100.38A**, AIP Handbook.
- **STEP 5:** If the regional Airports Division Manager deems it appropriate, **ADOs** and regional personnel may meet to assign regional ranking of work items. **Regional ACIP**, in regional priority order of both **Federally-funded** and unfunded work items, is sent to the Director, Office of Airport Planning and Programming (**APP-1**). (See Appendix 4 for report format)
- **STEP 6:** APP-1, or designee, reviews each regional **ACIP** in view of national priorities and national emphasis. Following coordination with the regions, **ad**-

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justments in the regional ACIP may be made to assure that high national priority items are funded equitably among regions. Unfunded items from the regional ACIPs are ranked in national priority order for use by APP-1. The regions are then given programming authority, subject to adjustments during Year 1 of' the ACIP. Planning levels and programming authority of funding for future years may also be given at this time.

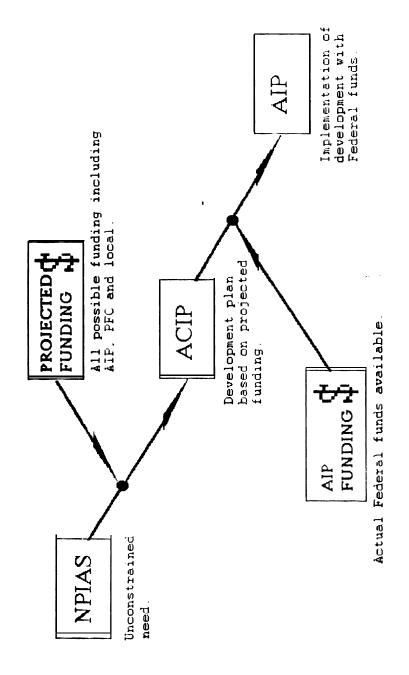
- STEP 7: The region may then begin advanceprogramming discretionary funds. Sponsor and State entitlement funds may be programmed at any time, subject to APP-1 limitations.
- STEP 8: Adjustments are made by the region on unfunded items and continual evaluation of the execution of the ACIP is made throughout the AIP current fiscal year.
- 7. RESPONSIBILITIES. In carrying out this program, specific responsibilities are assigned as follows:
- a. Assistant Administrator for Airports, ARP-1:
- (1) sets national priorities and goals of annual AIP program accomplishment based upon agency goals and objectives.
- (2) resolves any conflicts between regional ACIP and national priorities.

- (3) assures compliance with ACIP.
- b. Director, Office of Airport Planning and Programming, APP-1:
 - (1) reviews regional ACIPs.
- (2) makes funding adjustments in regional ACIPs to assure the equitable funding of high priority projects among regions.
- (3) provides annual programming authority based upon the regions' approved ACIP.
- **(4)** applies national priority **to** unfunded **work** items.
 - (5) reviews effectiveness of ACIP.
 - c. Regional Airports Division Manager:
- (1) oversees development of regional ACIP in standard format required by APP-1.
 - (2) implements the regional ACIP.
- **(3)** compiles supplemental information to support projects included in the regional ACIP.
 - (4) maintains currency of ACIP.
- **8.** FORMS AND REPORTS. This order **contains** sample forms and guidelines for use of the forms.

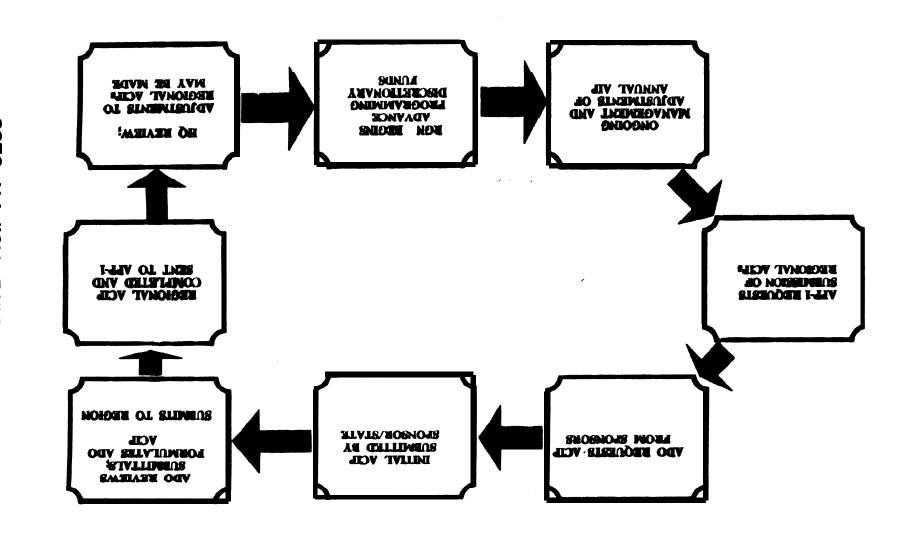
QUENTIN S. TAYLOR
Acting Assistant Administrator for Airports

APPENDIX 1

THE DIRPORT COPITAL IMPROVEMENT PLAN "BIG PIOTURE"



APPENDIX 2—ACIP PRCESS



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APPENDIX 3—SUGGESTED TEXT FOR LETTER

REQUESTING A STATE'S OR A SPONSOR'S ACIP

The Federal Aviation Administration has instituted a process called the Airport Capital Improvement Plan (ACIP) designed to better distribute Airport Improvement Program (AIP) funds based upon priority and need.

As part of this process, we are developing a regional ACIP to cover the period 199X-199Y <5 years>. The information that you provide will be reviewed by this office and submitted with other airport sponsors' information to our Washington Headquarters office, as appropriate. Based upon this submittal, AIP funds will be distributed among the regions to fund projects listed in the each region's ACIP.

It is important that information concerning your airport(s) < the general aviation and reliever airports within your State> be submitted to this office by <date> for inclusion in our regional ACIP. Enclosed is a format that should be used to submit your information. We will be requesting information from you on an annual basis.

We have developed a computer program that keeps track of planned development over a 5-year period, as we	
as information contained in the National Plan of Integrated Airport Systems (NPIAS) over the next 10 years. Th	iis
program can be made available to you to keep track of your airport's <s'> planned development. Please conta</s'>	aci
at telephone, if yo	ou
are interested in further information concerning this computer program.	
Sincerely,	

Enclosure

< > = information or choices depending on sponsor

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AIRPORT CAPITAL IMPROVEMENT PLAN (FORM)

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Instructions for Airport Capital Improvement Plan

(FAA Form 5100-30)

- 1. Airport: Enter the official name of the airport.
- 2. State: Enter the two letter abbreviation of the state.
- 3. NPIAS No.: Enter the National Plan of Integrated Airport Systems number assigned to the location.
- LOCID: Enter the three or four digit location identifier assigned to the airport. if not available, leave blank and FAA will complete.
- **5(a) Project Description** (by Funding Year in Priority Order): Enter a brief description of the work and list the work by funding year in priority order.
- **5(b) Federal Funds:** Enter the amount of Federal AIP funds requested for the work to the nearest **dollar** Combine entitlement and discretionary funds.
- 5(c) State Funds: Enter -he amount of the State funds expected to be applied to the work to the nearest dollar.
- **S(d) Local Funds PFC:** Enter the amount of Passenger Facility Charges to be applied to the work to the nearest dollar.
- S(e) Local Funds Other: Enter the amount of local funds, other than PFC, to be applied to the work to the nearest dollar.
- **5(f)** Total **\$:** Enter the sum of 5(b) through 5(e).
- 5(g) Environmental Impact: Enter one of the following three codes for environmental actions:
 - C Categorical exclusion
 - F FONSI (Finding of No Significant Impact)
 - E EIS (Environmental impact Statement)
- **5(h) Start Date:** Enter the numerical eight character date (MM/DD/YY) on which the project IS expected to begin (notice to proceed).
- 5(i) Completion Date: Enter the numerical eight character date (MM/DD/YY) on which the project is expected to be financially completed.

Agency Display Of Estimated Burden For Airport Capital Improvement Plan

The public report burden for this collection of information is estimated to average **60** minutes per response.

If you wish to comment on the accuracy of the estimate or make suggestions for reducing this burden, please direct your **comments** to **OMB** and the FAA at the following addresses.

Office of Management and Budget Paperwork Reduction Project 2120-0567 Washington, D.C. 20503

— and —

U.S. Department of Transportation Federal Aviation Administration Program Support Branch, ARP-11 800 Independence Avenue, S.W Washington, D.C. 20591

Please DO NOT RETURN your form to either of these addresses.

APPENDIX 4—CAPITAL IMPROVEMENT PROGRAM

Costs by FY/Category/State in Millions

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